

# Tri State Study\* Council Workshop

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### Nondiscrimination

Enacted to avoid the use of federal resources to support discriminatory practices and to provide individual citizens effective protection against those practices.



The final regulations obligate recipients to respond promptly and supportively to persons alleged to be victimized by sexual harassment, resolve allegations of sexual harassment promptly and accurately under a predictable, fair grievance process that provides due process protections to alleged victims and alleged perpetrators of sexual harassment, and effectively implement remedies for victims.



# New Terminology

- Complainant-A person who is alleged to be the victim of conduct that could constitute sexual harassment
- Respondent-A person who has been informed to the be perpetrator of conduct that could constitute sexual harassment

# Summary of New Rules

#### **New Definitions of Sexual Harassment**

- Quid Pro Quo- A school employee conditioning an educational benefit or service upon a person's participation in unwelcome sexual conduct
- Hostile School Environment- Unwelcome conduct on the basis of sex that is so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the school's education program or activity
- Sexual Assault, Dating Violence, Stalking, Domestic Violence

#### **New Grievance Process**

- Requires schools to investigate and adjudicate formal complaints of sexual harassment
- Treat complainants and respondents equally, giving each a meaningful opportunity to participate in the investigation
- Provide a predictable, consistent, impartial process for both parties

#### Hostile Environment

- Evaluate under reasonable person standard (from the complainant's perspective
- Must be all three severe, pervasive and objectively offensive (look to conduct)
  - Severe is conduct extreme?
  - Pervasive generally means a one-time incident is not enough (could be if it impacts several individuals or is widespread
  - Objectively offensive from a reasonable complainant's perspective
  - AND must effectively deny a person equal access to education program or activity (impact)

### Sexual Assault

- "Sexual assault," "dating violence," "domestic violence" or "stalking" under the Clery Act and VAWA any of these can be sexual harassment regardless of severity or the number of times they occur.
- "Sexual Assault" defined as-Any sexual act directed against another person, forcibly and/or against the person's will; not forcibly or against the person's will when the victim is incapable of giving consent. Includes rape, statutory rape, fondling, or attempts to do the same. Sexualized touching must be for purpose of sexual gratification.

# Dating Violence

- "Dating violence" Any act of violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim and where the existence of such a relationship shall be determined based on a consideration of the following factors: the length of the relationship; the type of the relationship; and the frequency of the interaction of the persons involved in the relationship.
- Consider the location and context of the incident.

#### Domestic Violence

- "Domestic violence" Any felony or misdemeanor act of violence committed by a current or former spouse or intimate partner of the victim; a person with whom the victim shares a child in common; a person who is cohabitating with the victim or who has cohabited with the victim as a spouse or intimate partner; a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or; any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of this jurisdiction.
- Consider the location and context of the incident as it may or may not be in the district's educational program or activity.

# Stalking

- "Stalking" defined as engaging in a course of conduct directed at a specific person that would cause a reasonable person to fear for his or her safety or the safety of others; or suffer substantial emotional distress.
- Consider location and context of incident.

# Actual Knowledge

#### Old

A school has a responsibility to respond promptly and effectively if a school knows or should have known about sexual harassment

#### New

A school with actual knowledge of sexual harassment in a program or activity against a person in the United States must respond promptly and in a manner that is not deliberately indifferent

#### Deliberate Indifference

#### **OLD**

The school must take immediate action to eliminate the sexual harassment or sexual violence, prevent its recurrence and address its effects

#### New

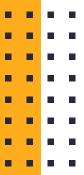
Failure to respond reasonably in light of **known** circumstances

# Responsibility to Report

 All employees in k-12 setting have an obligation to report instances of sexual harassment or sexual allegations



Notice results whenever any elementary and secondary school employee, any Title IX Coordinator, or any official with authority witnesses sexual harassment: hears about sexual harassment or sexual allegations from a complainant or a third party; receives a written or verbal complaint about sexual harassment or sexual allegations by another means.



# Reporting -Who, how and when?

- Any person may report sex harassment, regardless of the whether the person is the alleged victim of the reported conduct
- Reports can be made by mail, by telephone, or by email, using the contact information listed for the Title IX Coordinator
- Or by any means that result in the Title
   IX Coordinator receiving the report
- Report may be made at anytime-no business hours rule

#### Jurisdiction/Substantial Control

#### Who and where?

- The complainant MUST be a current student or attempting to enroll (does not cover former employees)
- Covers any school event and any location where a school event was taking place (does not cover actions off campus and not school-related)
  - Can includes remote/ virtual learning through school resources
- If the respondent is no longer enrolled the school may end its investigation
- The complaint may withdrawal the complaint and the school *may* end its investigation

# Relationship to other Policies

- Important for employee of school district who receives initial report to work with the complainant to identify the problematic behavior
- If misconduct implicates sexual harassment MUST report to Title IX

# Title IX Coordinator Role & Responsibility

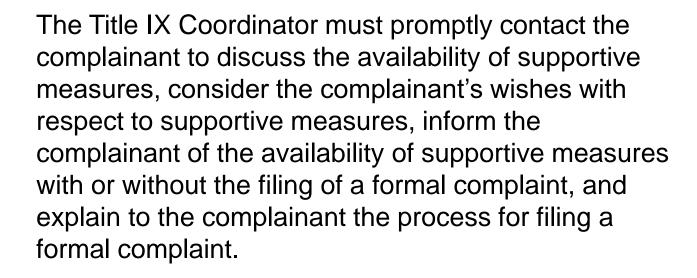


... a Title IX Coordinator, an official with authority to institute corrective measures on behalf of the recipient, and any employee of an elementary and secondary school may receive notice through an oral report of sexual harassment by a complainant or anyone else, a written report, through personal observation, through a newspaper article, through an anonymous report, or through various other means."



# Receipt of Notice

- Acknowledge receipt of Complaint
- Establish tracking system/file
- Assign investigator
- Schedule Initial Contact with Complainant



# Supportive Measures

"...[D]esigned to restore or preserve equal access to the recipient's education program or activity without unreasonably burdening the other party, including measures designed to protect the safety of all parties or the recipient's educational environment, or deter sexual harassment."

# Supportive Measures

- Free, individualized services designed to restore or preserve equal access to education, protect safety, or deter sexual harassment
- Designed to support student, cannot be punitive or disciplinary with respect to another student
- Cannot unreasonably burden another person

Title IX Coordinator is responsible for determining appropriate supportive measure and effectively implementing the supportive measure.

# When is a school required to investigate?

 An investigation is not required absent a Formal Complaint

# Parent/guardian

Rule allows parents/guardians to act on behalf of student and sign a Formal Complaint

Must be informed of student either filing complaint or when student is named as respondent

# Notice of Complaint

- Contact with respondent
- Must include specific information in order for the responding party to prepare before interview
  - Who, what, where, when-description of conduct alleged to be sexual harassment
  - Avoid generalizations

# Dismissal of a Formal Complaint-Mandatory

- Conduct alleged does not constitute sexual harassment even if proved, or
- Conduct did not occur in the recipient's education program or activity, or
- Conduct did not occur against a person in the United States.

### Permissive Dismissal

- Complainant seeks to withdraw complaint
- Alleged respondent is no longer a student or employee
- Specific circumstances prevent the district from gathering evidence to reach a determination

# Special Circumstances Dismissal

 When no complainant is identified during the investigation

When a formal complaint contains allegations that are precisely the same as allegations already investigated and adjudicated.

When the length of time elapsed between an incident of alleged sexual harassment and the filing of a formal complaint

When the complainant is no longer participating in the investigation and has not withdrawn complaint

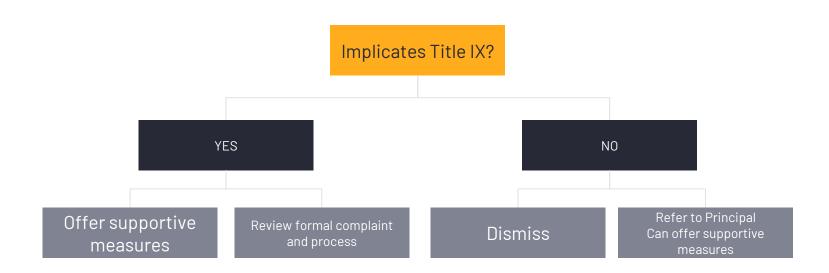
# Special Circumstances

 Must prevent the recipient from meeting its responsibility to gather sufficient evidence to reach a determination.

# Required Action following Dismissal

 Must send written notice of the dismissal and reasons to both Complainant and Respondent and right to appeal

# Receive Report of Sexual Misconduct allegations



# **Emergency Removal**

- Before removing a student, district must:
  - Undertake an individualized safety and risk assessment
  - Determine if an immediate threat to the physical safety of any student or individual arising from the allegations of sexual harassment justifies removal
  - Provide notice of right to appeal following removal

#### Informal Resolution

- Cannot be used for complaints alleging employee/student sexual harassment
- Must have consent of both parties
- Must keep records of any informal resolutions for 7 year period

#### **Grievance Process**

- Requires an objective evaluation of all evidence
- Requires that any person involved in the Title IX process not have a conflict of interest
- Requires Presumption of Innocence
- Requires Reasonably prompt timeframes
- Requires a description of potential outcomes and remedies
- Requires a standard of evidence-Description of standard for determining responsibility-clear and convincing or preponderance of the evidence.
- Cannot use/rely upon evidence protected by privilege unless waived
- Requires procedures for appeal by respondent or complainant

## Investigator Role & Responsibility



### Burden of Proof

 Burden of gathering evidence on school district

#### Advisor

 Must provide the parties with the same opportunities to have others present during any proceeding under grievance process, to include meetings, who may be, but in not required to be an attorney

## Investigation

- Interview techniques
  - What do you mean by \_\_\_\_?
  - I need you to clarify\_\_\_\_
  - Can you explain\_\_\_\_?
  - I need to make sure I understand\_\_\_\_?

## Investigative Report

- Summary of evidence
- Shared with parties/advisors
- Shared with decision-maker
- Considered in final determination

## Investigative Report

- Easy to read
- Factually accurate
- Neutral tone
- Avoid editorial comments or opinions

## Investigative Report

- Overview-parties, receipt of report
- Statement of Jurisdiction
- Identity of Investigator and properly trained
- Objective –Form language from policy
- Alleged Conduct
- Witnesses
- Summary of Evidence

## Decision Maker Role & Responsibility

## Prior Sexual Behavior/Sexual Predisposition

- Questions and evidence about the prior sexual acts or complainant's sexual predisposition are not relevant UNLESS
  - Offered to prove that someone other than respondent is responsible
  - Or if to prove consent with respect to specific incidents between complainant and respondent

#### **Cross Examination**

- Parties through advisors will submit to decision maker written cross-examination questions
  - Decision Maker-will assess relevance of questions

#### Relevance

- Tends to make a fact more or less probable than it would be without the proffered evidence
- Related to a fact at issue

# Standard of Evidence Preponderance or Clear and Convincing

## Preponderance of the Evidence

- In civil cases this is the lowest degree of proof
- More likely than not inquiry
- Fact-finder finds the existence of a contested fact more probable than its nonexistence

## Clear and Convincing

- Highest standard of proof for civil claims
- Evidence that is so clear, direct, weighty and convincing to enable the trier of fact (decision maker) to come to a clear conviction without hesitation of the truth of the precise fact at issue.

## Weight of evidence

- Value decision maker assigns to the piece of evidence
  - What is relationship between the parties?
  - Any bias?
  - Demeanor of witness?

## Privilege

 Grievance process must not require, allow, rely upon or otherwise use questions or evidence that constitute a legally recognized privilege, unless the person holding the privilege has waived the privilege

## Written Determination of Responsibility

- Identification of allegations constituting sexual harassment
- Description of procedural steps –notices to parties, interviews
- Findings of fact supporting the determination
- Conclusion regarding application of code of conduct to the facts

#### Written Determination

- A statement / rationale for each factual allegations and a determination of responsibility
- Statement of disciplinary sanctions
- Statement of remedies designed to restore or preserve equal access to the program or activity
- Notice of Appeal

#### Sanctions and Remedies

- Disciplinary decisions enforce code of conduct
- Proportionate response to the violation



## Appeals

- Most likely heard before Board of School Directors
- Appeals should be allowed for
  - Procedural irregularity
  - Newly discovered evidence
  - Investigator had a conflict of interest

## Impartial Process

Any individual designated by a recipient as a Title IX Coordinator, investigator, decision-maker, or any person designated by a recipient to facilitate an informal resolution process, [must] not have a conflict of interest or bias for or against complainants or respondents generally or an individual complainant or respondent.

## Fair and Impartial Proceeding

- Relies upon evidence that is:
- RELEVANT
- RELIABLE
- TRUSTHWORTHY

## Fair and Impartial Process

Avoid-

Prejudgment

Gut feelings

Stereotypes

Rumors

Facts not in evidence

Bias

Focus-

Reliable

Legitimate

**Impartial** 

Accurate

Truth seeking

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#### Bias

- Personal and unreasoned judgment
- Prejudice
- Focused on characteristics of a party rather than the evidence

## Let's review some concepts

#### Reporting

Obligation of all employees

#### Investigate

District responsibility to collect evidence, follow all leads, treat both equitably and provide access to evidence

#### Respond Promptly

Offer supportive measures
Explain Formal Complaint and
Grievance Process

#### Determination

Based on relevant evidence. No bias in decision-making.
Reasoned and objective. Support conclusions with fact. Apply standard of evidence.

#### Notice

Inform Repondent sufficient detail

Inform sufficient time before meetings

#### **Appeal**

Must provide notice and timeframes

#### Scenarios

Student approaches principal and reports overhearing at a party a situation of unwanted sexual contact between two other students during school field trip.

Receive anonymous report of sexualized communication occurring between teacher and former student. Report includes copies of text and social media messages.

Receive a report from a colleague of unwanted attention and gifts from another employee.
Shares the individual approaches them throughout the day.



## Thanks!

## Any questions?

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